COMPLAINT

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26 28 representation of sworn and non-sworn employees of the Santa Ana Police Department in their employment relations with the City of Santa Ana and/or Santa Ana Police Department. In the sworn ranks the SAPOA represents all sworn officers holding the ranks of Police Sergeant and below, as well as Correctional Supervisor and below.

- 2. Plaintiff Gerry Serrano has been since 2016, and now is, the President of the Santa Ana Police Officers Association and the recognized representative of the Santa Ana Police Officers Association as that term is used in Government Code §3502.1. He is also a sworn police officer, holding the rank of Police Sergeant with the Santa Ana Police Department.
- 3. Defendant City of Santa Ana is a Municipal Corporation existing under the Constitution and the laws of the State of California. The City of Santa Ana is a public agency as that term is defined in Government Code §3501(c). It is a municipal entity employing public employees and thus, has a mandatory duty to comply with the provisions of Government Code §3300, et seq., and Government Code §3500, et seq.
- 4. Defendant Santa Ana Police Department is a department of the City of Santa Ana and a public safety department, as that terms is used in Government Code §3309.5. Defendant Santa Ana Police Department is also a public agency, as that term is used in Government Code §3500, et seq.
- 5. Defendant Kristine Ridge was and is the City Manager for the City of Santa Ana, and the direct supervisor/appointing authority of the Chief of Police and Human Resource Director. Ridge is the person responsible for the operations of the city, including the overall management of the City. Plaintiffs have information and belief that Ridge participated in, supervised and/or was actively involved in the incidents giving rise to this action in both her individual and official capacities.
- 6. Defendant David Valentin was and is the appointed Chief of Police for the City of Santa Ana, Santa Ana Police Department. As such he is charged with the supervision and management of personnel, including personnel investigations and discipline of employees of the Santa Ana Police Department. Plaintiffs have information

and belief that Valentin participated in, supervised and/or was actively involved in the incidents giving rise to this action in both his individual and official capacities.

- 7. Sonia Carvalho was and is a private attorney employed by the law firm of Best Best and Krieger LLP, and is the appointed and/or contracted City Attorney for the City of Santa Ana. Plaintiffs have information and belief that Carvalho participated in, supervised and/or was actively involved in the incidents giving rise to this action in both her individual and official capacities, and that she acted outside the scope of her duties as an attorney when engaging in acts described below.
- 8. Defendant Jason Motsick was and is the appointed Human Resource Director for the City of Santa Ana and is charged with the supervision and management of personnel, including personnel investigations and discipline of employees of the Santa Ana Police Department. Plaintiffs have information and belief that Motsick participated in, supervised and/or was actively involved in the incidents giving rise to this action in both his individual and official capacities.
- 9. At all times herein mentioned, DOES I-X, inclusive, were the agents, servants and employees of Respondent, City of Santa Ana and/or Santa Ana Police Department, and in doing the things hereinafter alleged, were acting within the scope of their authority as such agents, servants and employees with the permission and consent of Respondents. Claimant will amend the Complaint to allege true names and capacities of DOES I-X, inclusive when ascertained.

GENERAL FACTS

- 10. Serrano became President of the SAPOA in 2016 and has served continuously in the position.
- 11. When seeking appointment as Chief of Police, Defendant Valentin sought out and received the support of Serrano and the SAPOA. Later, when the SAPOA and Serrano sought wages and benefits for the SAPOA membership and/or opposed Valentin on matters of concerns to the Plaintiffs, Valentin's demeanor and working relationship with Plaintiffs became adversarial.

- 12. In or about February 2019, the City Council for the City of Santa Ana passed a resolution adopting a Memorandum of Understanding that provided significant, and needed salary increases for members of the SAPOA. Two City Councilpersons and Defendant Valentin opposed the raises. Thereafter, the SAPOA led a successful recall effort to remove the City Councilperson, causing Valentin to become concerned with the SAPOA's and Serrano's political influence.
- 13. Later, when Valentin attempted to obtain approval from the City Council to create an additional captain position so he could promote one of his allies, SAPOA/Serrano opposed the creation of the position. The City Council sided with the SAPOA/Serrano and did not create an additional captain position. Valentin became emotionally upset and barked at Serrano that he needed to "STAND DOWN." It was clear Valentin's concern about the SAPOA having more influence with the City Council than he did was growing.
- 14. Similarly, Defendant Carvalho began expressing to others that she did not like Serrano. Thereafter, she would purposely interfere and obstruct items pertaining to the SAPOA or Serrano.
- 15. It is believed that Defendants Valentin and Carvalho formed a conspiracy to attack Serrano and the SAPOA. Defendant Valentin and members of his police management team have admitted animosity against Serrano as the President of the Santa Ana Police Officers Association. This animosity has caused Defendant Valentin and the management team under his guidance to treat members of the SAPOA adversely if the employee is believed to be associated with or sought the aid of SAPOA and/or SAPOA President Serrano. Due to this relationship, Defendant Valentin purposely and intentionally interferes with the SAPOA's ability to represent its membership and acts contrary to state law. Conversely, Valentin gives special treatment and turns a blind eye to allegations of misconduct by those he believes will either give their loyalty to him and/or oppose the SAPOA/Serrano.

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SPYING

16. In January, 2020, Defendant Valentin began spying on Plaintiff Serrano and members of the Santa Ana City Council by redirecting copies of all e-mail communications sent by Serrano to City Councilmember Solorio, from June 2017 forward, to his office. Defendant Valentin then had the City's IT department put a tracer on all of Serrano's emails so that they would automatically be copied to Defendant Valentin.

OTHER INTERFERENCE

- 17. During the last year and continuing to the present, Defendants have censored membership communications and/or denied the SAPOA the ability to send membership communications via the City's e-mail system.
- 18. Defendant Valentin has engaged in action to advocate for a change of leadership in the SAPOA and has attempted to interfere with SAPOA elections. Said action includes, but is not limited to, encouraging candidates to run against Serrano for the position of Association President, and questioning members' support for Serrano when they are seeking special assignments and promotions.

COMPLAINTS AGAINST LIEUTENANTS

19. In or about January, 2020, the SAPOA and Serrano were informed of allegations of misconduct by SAPD Lieutenants/Commanders Jose Gonzalez and Robert Rodriguez. It was alleged that the two were maliciously spreading rumors regarding activities of Serrano and the SAPOA. Plaintiffs have information and belief, and thereon allege, that said actions constitute violations of department policy and negatively impact the morale of the police department as well as cause division in the SAPOA. The Plaintiffs met with Defendant Valentin and informed him of the allegations of misconduct. Valentin appeared dismissive. Since Valentin failed to initiate an investigation as required by Penal Code §§832.5-832.7, the SAPOA/Serrano reported the information to Defendant Ridge. Again, no investigation was initiated of the police commanders nor of Defendant Valentin.

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20. On or about June 8, 2021, Plaintiffs filed an official complaint regarding the commanders' actions and the failure to investigate the allegations with Defendant Motsick. Motsick also refused to initiate an investigation of the commanders and Defendant Valentin.

PERB COMPLAINT

21. In or about February, 2020, the SAPOA filed an Unfair Practice Charge with the Public Employment Relations Board (PERB) alleging that the City of Santa Ana had interfered with, intimidated, attempted to restrain and coerce members of the Association and Gerry Serrano. The City informally resolved the matters, so the SAPOA withdrew the charge.

CAMPAIGN SIGNS

- 22. In April, 2020, Plaintiffs reported the theft of campaign signs related to a recall of Santa Ana City Councilmember Iglesias. One of the identified suspects was the City Council person herself. The SAPOA learned that a Police Commander directed the investigating officer to alter his report so that the City Council person would not be listed as the suspect. The Plaintiffs reported the Police Commander's actions to Defendant Valentin.
- 23. Instead of investigating the unlawful actions of the Police Commander, Valentin ordered his Internal Affairs commander and investigators to conduct an investigation of Serrano.
- 24. When the Plaintiffs obtained a video recording showing the former City Council person stealing the campaign signs, Defendant Valentin, Defendant Carvalho and other private attorneys employed by her firm, directly and through Valentin's supporters pressured the Orange County District Attorney's office to open a criminal case against Serrano. When the District Attorney's office rejected Valentin's pressures Valentin became upset. With the help of Defendant Carvalho and her private law firm, he began a lengthy letter and meeting campaign in which he chastised the District Attorney's decision and knowingly included false information in the communications

with the District Attorney's office.

25. As part of the April, 2020, efforts to wrongfully bring a criminal case against Serrano, Defendants used department resources, including the Internal Affairs unit, to draft memoranda with adverse comments about Serrano. Serrano was never informed by Defendants of the internal investigation or memoranda, and Defendants failed to allow Serrano to review the adverse comments. It is further believed, to the extent that Defendants have initiated an Internal Affairs investigation, the investigation was not completed within one year of notice of the allegations of misconduct nor has Plaintiff Serrano been notified of any proposed discipline or outcome of the investigation during that one year period. Defendants intentionally concealed the information regarding this investigation and the related memoranda from Plaintiffs.

CULICHI TOWN COVER-UP

- 26. On August, 2020, on-duty SAPD officers responded to a call for service at the Culichi Town Restaurant. The call involved allegations that off-duty SAPD officers had sexually battered two underage girls that were at the restaurant. The officers response was caught on body worn cameras and the victim's family produced a video of the incident that showed off-duty police sergeant Oscar Lizardi as being present and possibly involved in the incident. A Police Commander reported the incident to then IA Commander, and now Deputy Chief, Robert Rodriguez. Rodriguez is believed to be a close friend of Lizard. He denied the Commander's request for the incident to be investigated.
- 27. On or about September 2, 2020, a request for public records was made for information related to the call including the Incident Detail Report, copy of the 911 emergency calls and/or non-emergency line calls, and police dispatch radio traffic audio files related to the incident (Incident No. 200805316). Defendant Valentin, on September 24, 2020, denied, in total, the PRA request in order to cover up the misconduct of his IA Commander and one of his closest allies (Lizardi) asserting that the records could not be released because they involved juveniles. This demonstrated

that Valentin was aware of the incident and that it involved allegations of criminal conduct towards juveniles by off-duty SAPD officers.

- 28. SAPOA/Serrano complained to Defendants about Valentin's and Rodriguez's attempts to cover up alleged criminal conduct by officers who supported Defendant Valentin pointing out that this conduct amounted to conspiring to commit a criminal act. It is believed that it wasn't until June, 2021, after multiple complaints and requests for investigations by the SAPOA, that Defendants initiated an investigation of two of the three responding officers. The third responding officer was given a special assignment on Lizardi's specialized team. In July, 2021, the Department initiated an Internal Affairs investigation of one of the off-duty officers, but not Lizardi, who was the ranking officer amongst the off duty personnel involved in the incident.
- 29. On information and belief, Plaintiffs allege that Defendants have refused to initiate an investigation of Deputy Chief Rodriguez and/or Defendant Valentin.

PENSION ISSUE

30. In October, 2020, the Defendants inquired of CalPERS as to the propriety of including a premium pay, called "Confidential" received by Serrano while on paid release time to serve as the SAPOA President in the calculation of his pension. It is believed that the City had never inquired about this issue with any prior SAPOA President. When it appeared that there might be a question regarding the inclusion of the premium in the calculation of Serrano's pension, the City and SAPOA reached an agreement acceptable to CalPERS. However, because Serrano continued to carry out his duty to represent the Association and its members, activity that is clearly protected under the law, Defendants failed and refused to take the necessary steps to resolve the issue.

FPPC COMPLAINT

31. In November, 2020, Sonia Carvalho, believed to be acting on her own personal vendetta and without City Council approvalsent a request to the California Fair Political Practices Commission seeking a finding that Serrano, as the SAPOA

President, engaged in a conflict of interest by negotiating a side letter agreement related to the pension issue. As the City Council was scheduled to approve the resolution of the pension issue, Carvalho made multiple inquiries to the FPPC for an opinion letter finding Serrano was engaging in an unethical conflict of interest.

Ultimately, the FPPC found that Serrano did not engage in any conflict of interest nor did his actions give rise to an unethical conflict of interest. It is believed that Carvalho was acting on her own and with the sole purpose of personally interfering with the SAPOA/Serrano and/or with intent to harm Serrano.

FEMALE DISCRIMINATION COMPLAINTS

- 32. In or about November, 2020, SAPOA/Serrano informed Defendant Ridge that there was ongoing discrimination against female employees in the Department. Plaintiffs described an incident involving female officers' attendance at a conference regarding leadership issues for women in law enforcement and the Chief's behavior towards those female employees. Defendant Ridge did not open an investigation into the matter until months later when it was statutorily too late to take disciplinary action against Defendant Valentin or his subordinates.
- 33. After Plaintiffs informed Defendant Ridge of the discrimination and harassment of the female officers, Defendant Valentin ordered a "preliminary assessment" in order to cover up his and his staff's misconduct. The Human Resource representative that appeared with him when he confronted the female officers conducted the investigation. The female officers were ordered to appear for interrogations. They were not provided any information as to the nature of the investigation. When they appeared for interrogation, the HR Representative read from a transcript, indicated that she was going to prepare a report that only went to Valentin, and then questioned the females about the female's actions and did not have any preset questions about Chief Valentin's, DC Esparza's or other police commander's actions.
 - 34. On information and belief, it is alleged the Valentin lied to Defendant

Ridge and Defendant Motsick claiming that he had initiated an investigation of the discrimination when, in fact, he initiated an investigation of the female officers in order to silence them.

- 35. The Defendants did not hire an investigator to look into these issues of harassment and discrimination until April, 2021.
- 36. On or about May 3, 2021, Plaintiffs filed a Notice of Claim against the City of Santa Ana, Santa Ana Police Department, Defendant Valentin, and Deputy Chief Enriquez Esparaza related to the unlawful discrimination, harassment and investigation of the female officers.
- 37. Defendant has summarily dismissed the complaints from the SAPOA/Serrano regarding the discrimination against female officers as just part of Serrano's desire to fix his pension issue.

JAIL MANAGEMENT COMPLAINT

38. On December 2, 2020, the SAPOA/Serrano sent an email to Defendant Ridge and Defendant Valentin requesting an investigation of misconduct by jail management/supervision wherein it was alleged that serious misconduct was being covered up and/or not addressed, and that supervisors were being directed to falsify reports and/or official documents.

DISCLOSURE OF CONFIDENTIAL RECORDS

39. On or about February 25, 2021, a purported reporter with the Voice of OC (an online nonprofit media source) sent to Sonia Carvalho, the City Attorney for the City of Santa Ana and Santa Ana Police Department, a Public Records Act (PRA) request seeking, a spreadsheet or breakdown of how many employees at the Santa Ana Police Department have been put on paid administrative leave between 01/01/2016 and 2/25/2021. The PRA request included a request for Ms. Carvalho to provide the reasons for the employees being put on paid administrative leave and a breakdown of total costs to the City of Santa Ana incurred by paid administrative leave for Santa Ana Police Department employees between 01/01/2016 and /25/2021.

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- 40. On or about March 26, 2021, without prior notice to the involved employees or the SAPOA and/or without complying with Penal Code §§832.5-832.8 and/or Evidence Code §1043-1046, the City Attorney's office, the City of Santa Ana, under the supervision of Defendant Ridge and/or the Santa Ana Police Department, under the supervision of Defendant Valentin, intentionally and purposely produced confidential records from the involved officers' personnel files. It is believed that this disclosure included data that identified the individual officers involved which is a clear violation of Penal Code §832.7(d).
- 41. Defendants Carvalho, Valentin, Ridge, City of Santa Ana and/or the Santa Ana Police Department are aware that peace officer personnel records are confidential and exempt from disclosure.
- 42. On or about April 21, 2021, Deputy Chief of Police Eric Paulson, on behalf of Defendant Valentin, conceded in a letter to the Voice of OC that confidential peace officer personnel had been produced to the Voice of OC, including, but not limited to the names of the officers in connection with administrative investigations. Deputy Chief Paulson requested that the confidential records be returned. Plaintiffs are informed and believe, and thereupon allege that after the Voice of OC refused to return the confidential records, Defendants failed to take any action to force the Voice of OC to return the documents.
- 43. On or about April 27, 2021, Defendants started notifying certain of the impacted officers of the unlawful actions by Defendants. The Notification did not advise the impacted employees of what specific information had been released and did not notify them of any rights they may have. The notices also did not indicate if the Defendants would be taking further action to enforce the employees' rights.
- 44. Also on or about April 27, 2021, Deputy Chief Paulson informed the Santa Ana Police Officers Association of the Defendants' unlawful disclosure of the confidential peace officer information of members of the Santa Ana Police Officers Association. The notification of Defendants' unlawful action did not identify to the POA

 the names of the impacted members/officers, but simply stated that the effected employees had been notified. As it turned out, when Deputy Chief Paulson claimed, on behalf and presumably at the directions of Defendants, that all affected employees had been notified, the statement was not true and appears to have been an intentional misrepresentation by Defendants to conceal the fact that the notifications to the effected employees had just begun.

- 45. The Santa Ana Police Officers Association filed a written complaint with the Defendant City Manager Kristine Ridge, and Human Resource Director Jason Motsick requesting that the matter be immediately investigated. Plaintiffs are informed and believe, and thereupon allege that even though the Defendants were required to investigate this matter, as a "citizen complaint" pursuant to Penal Code §§832.5-832.7, Defendants did not investigate nor discipline those city employees responsible for the violations of law.
- Ana Police Officers Association, which has a legal right to represent its members in any and all matters related to their employment with the Santa Ana Police Department, requested copies of any and all communications regarding PRA #21-289, including all e-mails between representatives of the City, Police Department and/or Voice of OC and also requested copies of all records that were produced to the Voice of OC and a list of the impacted officers. Defendants, as part of an ongoing plan and scheme to undermine and interfere with the POA's ability to represent its members, denied the POA's request for copies of the produced records and list of names of impacted employees. Defendants refused to provide copies of the unlawfully released information and/or the list of names of the impacted employees.
- 47. Also on April 28, 2021, Defendants Motsick, Valentin, Ridge and Carvalho issued a letter wherein they indicated that City was terminating the SAPOA's long standing ability to send emails to communications to all SAPOA members through the City's email system.

- 48. On or about May 3, 2021, Plaintiffs filed a Notice of Claim against
 Defendants City of Santa Ana, Santa Ana Police Department and Defendant Valentin
 regarding their unlawful disclosure of confidential peace officer records.
- 49. Defendant Ridge and Carvalho have summarily dismissed the complaints from the SAPOA/Serrano regarding the unlawful disclosure of records as just part of Serrano's desire to fix his pension issue.

FALSE INFORMATION TO CITY COUNCIL MEMBER

50. On or about May 12, 2021, the SAPOA/Serrano learned that Santa Ana City Councilmember Penaloza had complained to Defendant Valentin that officers from Valentin's special unit (MET), which is supervised by Sgt. Lizardi, had shined the patrol vehicle's ally lights at him while he was driving on multiple occasions. It was further learned that Defendant Valentin tried to falsely blame the SAPOA and Serrano for the officers' alleged actions.

COMPLAINT AGAINST VALENTIN

- 51. On or about May 13, 2021, the SAPOA/Serrano filed a complaint on behalf of the members of the SAPOA against Defendant Valentin and his police management similar to that made in November, 2020. SAPOA raised issues regarding unaddressed gender discrimination; unaddressed cover-up of the Culichi Town incident; allegations that Valentin committed perjury in at least one deposition; the inclusion of false information in official personnel records; Jail Managers covering up alleged misconduct by employees and/or falsifying records/reports related to the misconduct; interference in a criminal investigation where a former City Council person was initially listed as the suspect until the officer was directed to change his report; and interference with Association activities and/or representation of members.
- 52. In response to the May 13, 2021, complaint, Defendants either failed to initiate an investigation, as required by Penal Code §§832.5-832.7 and/or failed to report to the complainant the outcome of the investigation(s).
- 53. Defendant Ridge and Carvalho have summarily dismissed the complaints from

the SAPOA/Serrano as just part of Serrano's desire to fix his pension issue.

CITY MANAGER DISCIPLINARY ACTION

- 54. In order to try to silence the SAPOA/Serrano, on or about May 18, 2021, Defendant Ridge issued a disciplinary document entitled "Employee Conduct Warning Letter" to Serrano for acts he undertook as the "advocate and leader of the SAPOA" which Defendant Ridge argued violated the City Charter and police department policies. Under the provisions of Government Code §3300, et seq., this document constituted a written reprimand and punitive actions as that term is used under Government Code §\$303 and 3304.
- 55. Under the City Charter Defendant Ridge does not have the ability to discipline a police sergeant as she is not the appointing authority for the police department. Therefore, Ridge's actions were outside her official capacity and demonstrated that she was acting in excess of her authority in order to discriminate, harass and retaliate against Serrano and the SAPOA.
- 56. The May 18, 2021, Employee Conduct Warning Letter specifically initiated punitive action against Serrano, as the President of the SAPOA, for communicating (via text and e-mail) to elected officials raising issues with the management of the Police Department. The Warning Letter also directed Serrano, as the President of the SAPOA not to communicate regarding police management issues with the Santa Ana City Council.
- 57. Serrano, on May 20, 2021, invoked his rights under POBRA and requested all documentation supporting Defendant Ridge's allegations of misconduct, and all complaints giving rise to the punitive action. Serrano also invoked his right to an administrative appeal under Government Code §3304. Defendants have failed and refused to provide Serrano any documents supporting the allegations contained in Ridge's letter and have refused to afford him any administrative appeal of the punitive action imposed against him.

INVESTIGATION OF SERRANO

 58. On or about May 27, 2021, Defendant Valentin ordered an investigation of Serrano based on alleged comments Serrano made in his capacity as the current President of the SAPOA about a former SAPOA President in October, 2020. The investigation was opened even though legal counsel for the City of Santa Ana indicated, in writing that to the extent Serrano's statements were made as a POA President, Mr. Serrano was not speaking as a police sergeant of the City or the Santa Ana Police Department, and acknowledged that the City was not able to restrict the conduct of the POA and/or its President which relate to the administration of the POA as such action would be a violation of the Meyers-Milias Brown Act. (See Government Code section 3506.5(d).). Counsel for the City acknowledged, therefore, the City was not able to direct Mr. Serrano to engage or not engage in conduct that is done in his capacity as President of the POA in relation to the administration of the POA.

- 59. Evidently, the City of Santa Ana had to pay the former POA President and his wife approximately \$350,000.00, as Defendants had allegedly retaliated against the former POA President and Defendant Valentin sexually harassed the former POA President's wife. Thereafter, the former POA President, in an effort to obtain more money from the City, alleged that Serrano violated the settlement agreement even though Serrano was not a party to the action or the agreement. On or about October 26, 2020 when the City would not pay any additional money, the former POA President filed a written complaint against Serrano.
- 60. It appeared that the City was not going to take action on the frivolous complaint, but Defendant Valentin and possibly others, in order to further retaliate against Serrano and the SAPOA, initiated the investigation nine months later. To this date, Defendants have not notified Serrano of the outcome of the investigation and the one year statute of limitations has expired.

SEXUAL HARASSMENT ALLEGATIONS

61. On June 16, 2021, Defendants Motsick and Carvalho scheduled a meeting with Serrano without informing him of the nature of the meeting. Serrano

appeared with legal counsel. After arriving Serrano was informed that Defendants Motsick and Carvalho were conducting "fact-finding" regarding allegations they had been made aware of by a third party. The allegation was that Defendant Ridge had sexually harassed Serrano. Being caught off guard, Serrano, on advice of counsel, did not make any statement. It was clear at that point that the City was not protecting Serrano from retaliation by the other Defendants.

- 62. Even though Serrano had not filed a complaint against Defendant Ridge,
 Defendants feared that Serrano had disclosed or might disclose information of unlawful
 activities by Defendant Ridge.
- 63. As discussed below, it was later learned that approximately a month earlier Ridge "self-reported" the harassment allegations to Defendant Carvalho and her subordinate Defendant Motsick. In a letter to the City Council Ridge was careful in her assertion, making allegations that Serrano had been untruthful and interfered in investigations, but not specifically denying allegations that she sexual harassed Serrano. In that same letter to the City Council Ridge violated state law by disclosing closed session communications with the Council as well as disclosing confidential personnel information about a peace officer to wit, Serrano.
- 64. Ridge's disclosures to the City Council reveal that Carvahlo and Motsick were not simply conducting a fact finding investigation, but were investigating Ridge's allegations against Serrano who should have been afforded his rights under the Peace Officers Procedural Bill of Rights.
- 65. On July 7, 2021, Defendant Ridge, fearing the Serrano would report her unlawful activities, directed Serrano to refrain from sending any e-mail communications to her. In essence, Defendant Ridge gave direct orders to the President of the SAPOA not to contact elected officials or herself with any issues or complaint.
- 66. On July 9, 2021, Plaintiff filed a Notice of Claim (Gov't Code §910, 910.4) with Defendants.
 - 67. On or about July 16, 2021, the City of Santa Ana hired the law firm of

Barboza & Associates to assist Motsick in conducting a personnel investigation into Serrano's possible allegations of harassment even though Serrano had not made any such allegations. However, when Plaintiffs tried to determine who retained Barboza, and whether she was working independently or as an agent/attorney for the City, she refused to answer. Plaintiffs made the same inquiry of Defendant Motsick on July 21st, but never received a response.

- 68. It was later confirmed that Barboza and Associates was hired to provide legal advice to the City regarding the investigations thus creating an attorney-client relationship and a duty of Barboza and Associates to find in a manner to protect their clients. The City specifically prohibited the firm to render any determination about unlawful discrimination, harassment, violation of public policy or any other violations of law or statute. Therefore, there was no reason for Serrano to participate in investigations that could not result in a legal determination.
- 69. On or about July 19, 2021, Defendant Ridge, trying to minimize her misconduct and redirect attention from the allegations of misconduct against her, sent a letter to the Mayor and City Council falsely claiming that all complaints and tort claims coming from the SAPOA and its members were singularly focused on Serrano's pension issues. In the letter to the Mayor and City Council Ridge revealed confidential personnel file information of Serrano in violation of state law. Ridge also tried to defame Serrano in order to diminish his credibility if he was to come forward with allegations of sexual harassment.
- 70. It became clear that Ridge's letter dated July 19, 2021, was meant to tarnish Serrano and the SAPOA and to be produced to mass audiences. In fact, on August 3, 2021, the Voice of OC contacted Serrano and advised him that it had been given copies of the letter and the disciplinary letter which outline allegations against him by the City Manager and City Attorney. According to the records they were provided the Voice of OC indicated that both Kristine Ridge and Sonia Carvalho claimed Serrano had caused harm to the city through his pursuit of higher compensation including filing

unsubstantiated legal claims, threats to 'burn the place down' and 'make disclosures that will hurt people" and asking elected officials to put pressure on the city manager. Ridge and Carvahlo conspired to release confidential communications to the media in violation of Penal Code §§832.5- 832.8 and/or Evidence Code §§1043-1046 and/or the Brown Act.

- 71. Two days later, even though Ridge had ordered Serrano not to have contact with her, she attempted to contact Serrano on his personal phone. Serrano knew better and did not take the call.
- 72. On July 29, 2021, the City rejected the Government Tort Claim filed related to the above issues. The City chose not to try to resolve the matter or conduct investigations prior to issuing the rejection. It appears that the Defendants are intent on forcing the parties to litigate the City's liability. The use of Ms. Barboza's services is just to obtain statements in an effort to defend the anticipated lawsuit.
- 73. The City is believed to have closed its "sexual harassment investigation" of Defendant Ridge without conducting a single interview and without questioning Defendant Ridge regarding her alleged illegal and/or harassing conduct.

SAPOA ASSISTS MEMBERS IN FILING COMPLAINTS

- 74. On July 20, 2021, the SAPOA supported the filing of a citizen complaint by one of the Association's members against Defendant Valentin alleging retaliation and creating a hostile working environment for the member that was known to support the SAPOA/Serrano. The Defendants assigned the investigation to an outside investigator, but failed to notify the complainant of the outcome of the investigation.
- 75. On or about August 19, 2021, the SAPOA supported the filing of a citizen complaint by one of the Association's members against Sgt. Oscar Lizardi for allegations of engaging in intimidation and threats against a member who Lizardi believed supported the SAPOA's vote of no confidence against Defendant Valentin. The Defendants assigned the investigation to an outside investigator, but failed to notify the complainant of the outcome of the investigation.

76. On or about August 19, 2021, the SAPOA supported the filing of a citizen complaint by one of the Association members against Sgt. Oscar Lizardi for allegation of witness intimidation related to an internal affairs investigation that Defendant Valentin ordered against a supporter of the SAPOA/Serrano. The Defendants assigned the investigation to an outside investigator, but failed to notify the complainant of the outcome of the investigation.

VOTE OF NO CONFIDENCE

- 77. On July 8, 2021, Plaintiffs notified Defendant Ridge and Motsick that the Board of Directors had unanimously voted to send out a Vote of No Confidence ballot regarding Defendant Valentin.
- 78. In August, 2021, the SAPOA Board of Directors issued a Memorandum regarding the Vote and raised a number of issues for the membership to consider.
- 79. On or about August 25, 2021, Charles Goldwasser, who serves as General Counsel to the Santa Ana Police Officers Association, wrote Defendant Valentin and Defendant Ridge regarding on-duty harassment and verbal pressure against SAPOA members by Sergeant Lizardi. The conduct interfered with these officers' ability to perform their duties. The Santa Ana Police Officers' Association requested that the City of Santa Ana issue a reminder about this type of on-duty conduct taking place at the Police Department. Plaintiff Serrano, as the President of the SAPOA, followed-up Mr. Goldwasser's communication with an email to Defendant Motsick acknowledging that his members were reporting their working conditions were becoming unbearable and reminding the City that an unchecked hostile work environment, especially where the employees are armed, could result in a bad situations occurring.
- 80. On August 26, 2021, during a time the SAPOA was considering a "Vote of No Confidence" in Defendant Valentin, Valentin in coordination with Defendants Carvalho, Ridge and Motsick, tried to silence SAPOA President Gerry Serrano by placing him on administrative leave and restricting his access to, and use of, the

City/Police Department e-mail system. In order to place Serrano on administrative leave, Defendant Valentin, or his underlings, specifically ordered Commander Sorenson to leave the Notice of Administrative Leave/Fitness for Duty Exam at Serrano's residence where it was found by his son.

- 81. The order to undergo the Fitness for Duty Exam specifically references Mr. Serrano's August 26, 2021, 5:05 a.m., email to Defendant Motsick as the sole basis for the exam. Therefore, because Mr. Serrano decided that it was necessary, as the SAPOA President, to reaffirm the seriousness of the issues, Defendants ordered Serrano to undergo a Fitness for Duty Examination.
- 82. Serrano, via counsel, objected to the Fitness for Duty Examination as being unlawful. He invoked his rights under Government Code §3300, et seq., including Government Code §3305 and/or Government Code §3306.5 (requesting copies of and/or access to any and all documents being used or have been used to determine that officer's qualifications for employment, promotion, additional compensation, or termination or other disciplinary action).
- 83. In response to Plaintiff's assertion of rights and request for materials

 Defendants intentionally falsified a letter to Serrano's attorney by including claims that

 Serrano had not been ordered to sign any releases. Defendants denied the request for
 materials.
- 84. It was subsequently discovered that Defendants did not comply with their own policy regarding Fitness for Duty and/or Fitness for Duty Examinations.
- 85. Police Commander Sorrenson was ordered not to retrieve department issued equipment from Mr. Serrano at the SAPOA officce, but instead to order him to report to the police station. The applicable Memorandum of Understanding specifically states: "The Association and the City of Santa Ana agree that the Association's representative will not be required to carry out any peace officer's duties during such time that the Association's representative is on such full-time release from duty. The Association's representative will be required to comply with the Rules and Regulations

of the Santa Ana Police Department as they apply to off-duty employees, except such representative ill not be required to report for duty for any purpose. Defendants breached of the MOU by ordering Mr. Serrano to appear for a FFDE and to report to the police station.

- 86. Moreover, the Police Department Fitness for Duty policy indicates that its purpose and scope is directly related to the exercise of peace officers powers, but the MOU releases Mr. Serrano from any such exercise. Furthermore, the Fitness for Duty policy governs on-duty conduct, not off-duty.
- 87. Plaintiff initiated a grievance, but that matter was futile as it was to be heard by the City Manager that had ordered Serrano not to have contact with her.

 Defendants then had Defendant Motsick conduct the grievance hearing even though he was the one that initiated the FFDE by claiming Serrano's e-mail was threatening.
- 88. On September 1, 2021, the SAPOA disclosed the results of the Vote of No Confidence. More than a majority of the members that voted indicated that they had no confidence in the Chief of Police. That same day Defendant Valentin responded to the membership vote by targeting Serrano. Defendant Valentin falsely attributed the SAPOA's actions as Serrano's personal pension dispute and not about the facts giving rise to the Vote. Defendant Valentin accused Serrano of making false and frivolous claims, and engaging in crimes and corruption when Defendant Valentin knew these allegations against Serrano were false.
- 89. With the grievance over the FFDE pending and unresolved, Defendants ordered Serrano to appear for the exam and undergo hours of questioning by the contract doctor. The Defendants did not pay Serrano for his time at the FFDE examination.
- 90. On September 14, 2021, Serrano was found to be fit for duty and removed from administrative leave. After Serrano was found to be fit for duty Defendant Motsick finally held a grievance meeting and later summarily rejected the grievance. Finally, even though Plaintiffs raised issues of retaliation and hostile environment

Defendants have not even attempted to investigate these claims. Therefore, Plaintiffs have exhausted all administrative remedies related to the FFDE.

- 91. Additionally, even though Serrano had been removed from Administrative Leave, the locker assigned to him by the Police Department was secured so Serrano could not access it. It was visible to any person that walked into the locker room that the locker was still being secured by the Department.
 - 92. Plaintiffs request a jury trial on all non-mandamus relief.
- 93. Plaintiff has no plain, speedy or adequate remedy under the law. Pursuant to Government Code Section 3309.5, Plaintiff need not pursue any administrative remedy in order to address this problem; thus, Plaintiff is excused from or has exhausted his administrative remedies. This court is given initial jurisdiction over this matter pursuant to Government Code §3309.5.
- 94. To the extent facts, incidents and/or issues described above were learned and/or occurred after Plaintiffs' filed their Government Tort Claim, Plaintiffs only seek mandamus and/or injunctive relief to cure the violations and prevent future violations of a similar nature. Once Plaintiffs has processed and/or the Defendants rejected any such supplemental claim, Plaintiffs will amend this Complaint accordingly.

VENUE AND JURISDICTION

95. Venue is proper in the Superior Court of the State of California, for the County of Orange in that the underlying acts, omissions, injuries and related facts and circumstances giving rise to the present action occurred in the City of Santa Ana, County of Orange, California. This Court has jurisdiction over the present matter because, as delineated within this complaint, the nature of the claims and amount in controversy meet the requirements of jurisdiction in the Superior Court. This Court is empowered with initial jurisdiction to entertain suits brought pursuant to California Government Code §3300, et seq., and for traditional mandamus action.

FIRST CAUSE OF ACTION

Against All Defendants

Violation of Government Code §3500, et seq.

- 96. Plaintiffs Santa Ana Police Officers Association and Gerry Serrano for a First Cause of Action against all Defendants for violations of Government Code §3500, et seq., re-allege paragraphs 1-95, above, and further allege as follows:
- 97. Government Code §3502 provides, in pertinent part, public employees shall have the right to form, join, and participate in the activities of employee organizations of their own choosing for the purpose of representation on all matters of employer-employee relations.
- 98. Government Code §3502.1 provides that "No public employee shall be subject to punitive action or denied promotion, or threatened with any such treatment, for the exercise of lawful action as an elected, appointed, or recognized representative of any employee bargaining unit."
- 99. Government Code §3503 provides, in pertinent part, that "Recognized employee organizations shall have the right to represent their members in their employment relations with public agencies."
- 100. Government Code §3504 provides, in pertinent part, that the scope of representation shall include all matters relating to employment conditions and employer-employee relations, including, but not limited to, wages, hours, and other terms and conditions of employment.
- 101. Government Code §3506 provides that "Public agencies and employee organizations shall not interfere with, intimidate, restrain, coerce or discriminate against public employees because of their exercise of their rights under Section 3502."
- 102. Government Code §3506.5 provides, in pertinent part, that a public agency shall not do any of the following: (a) Impose or threaten to impose reprisals on employees, to discriminate or threaten to discriminate against employees, or otherwise to interfere with, restrain, or coerce employees because of their exercise of rights guaranteed by this chapter; (b) deny to employee organizations the rights guaranteed to them by this chapter; (d) dominate or interfere with the formation or administration of

any employee organization, contribute financial or other support to any employee organization, or in any way encourage employees to join any organization in preference to another.

- 103. Defendants, and each of them, in undertaking the acts and/or omissions listed above, violated the above provisions of the Meyers-Milias-Brown Act (MMBA), including, but not limited to interfering with, intimidating, restraining, coercing and/or discriminating against the SAPOA, Gerry Serrano and/or other public employees who are members of the SAPOA because of their exercise of their rights under this Act.
- 104. Defendants, and each of them, have engaged in acts and/or omissions, as alleged above, wherein they have 1) subjected Serrano to punitive actions and/or threatened him with said actions; 2) imposed or threatened to impose reprisals on Serrano, 3) discriminated or threatened to discriminated against him; 3) otherwise interfered with, restrained, or coerced Serrano because of his exercise of rights guaranteed by the MMBA, and/or for the exercise of lawful action as an elected, appointed, or recognized representative of any employee bargaining unit..
- 105. The duty to obey the laws set forth in Government Code §3500, et seq., is a ministerial duty and is not discretionary. By acting, and failing to act, as set forth above, defendants have violated a ministerial duty. Moreover, the acts and/or omissions of defendants, set forth above, demonstrate that defendants' failure to comply with Government Code §3500, et seq., was illegal as a matter of law under Government Code section 1222, which makes a public officer's "willful omission to perform any duty enjoined by law" a misdemeanor.
- 106. Each and every act listed above, individually or jointly, constitutes a violation of Government Code §3500, et seq., and therefore this court should render appropriate injunctive or other extraordinary relief to remedy the violation and to prevent future violations of a like or similar nature, including, but not limited to, the granting of a temporary restraining order, a preliminary injunction and a permanent injunction, or, in the alternative, a Writ of Mandate prohibiting the Santa Ana Police Department from

taking any punitive action against any public safety officer member of the SAPOA.

Plaintiffs specifically seek a "make whole" remedy.

- 107. The above articulated violations were proximately caused by City's deliberate indifference to its employee's violations of the Meyer-Milias Brown Act, and the failure to train and control its officers and representatives on the provisions of these Acts. The violations set forth above were proximity caused by the customs, practices, policies and decisions of the defendants.
- 108. Unless this court issues a preliminary and permanent injunction enjoining and restraining defendants, and each of them, and their agents, employees and servants, from ordering, requiring, commanding, or taking any other action that will result in violations of Plaintiffs' rights, Plaintiffs will suffer irreparable harm in that its/his rights, as afforded by Government Code §3500, et seq., will be violated without any remedy being afforded.
- 109. Plaintiffs have attempted, without success, to exhaust any and all administrative remedies afforded to them to deal with these issues, but such efforts are futile as the named defendants are the ones that make the final decisions via any complaints, grievances or other administrative actions.
- 110. Plaintiff requests this court to award damages and attorney fees pursuant C.C.P. §1090 and 1095.
- 111. In bringing this action, Petitioners have sought enforcement of an important right affecting the public interest which will result in the conferring of a significant benefit upon a large class of persons, to wit, public employees, thereby entitling Petitioners to an award of attorneys' fees pursuant to Code of Civil Procedure §1021.5.
- 112. The actions of defendants, and each of them, were arbitrary and capricious and, therefore, Plaintiff is entitled to recover attorneys' fees pursuant to Government Code §800.

SECOND CAUSE OF ACTION

Against All Defendants

Violation of Government Code §3300, et seq.

- 113. Plaintiffs Santa Ana Police Officers Association and Gerry Serrano for a Second Cause of Action against all Defendants for violations of Government Code §3300, et seq., relief re-alleges paragraphs 1-112, above, and further allege as follows:
- 114. Government Code §3301 provides, in pertinent part, that "The Legislature hereby finds and declares that the rights and protections provided to peace officers under this chapter constitute a matter of statewide concern. The Legislature further finds and declares that effective law enforcement depends upon the maintenance of stable employer-employee relations, between public safety employees and their employers. In order to assure that stable relations are continued throughout the state and to further assure that effective services are provided to all people of the state, it is necessary that this chapter be applicable to all public safety officers, as defined in this section, wherever situated within the State of California."
- 115. Government Code §3302 provides, in pertinent part, that except as otherwise provided by law, or whenever on duty or in uniform, no public safety officer shall be prohibited from engaging, or be coerced or required to engage, in political activity.
- 116. Government Code §3303 provides, in pertinent part, that when any public safety officer is under investigation and subjected to interrogation by his or her commanding officer, or any other member of the employing public safety department, that could lead to punitive action, the interrogation shall be conducted under the following conditions. For the purpose of this chapter, punitive action means any action that may lead to dismissal, demotion, suspension, reduction in salary, written reprimand, or transfer for purposes of punishment.
 - (a) The interrogation shall be conducted at a reasonable hour, preferably at a time when the public safety officer is on duty, or during the normal working hours for the public safety officer, unless the seriousness of the investigation requires otherwise. If the interrogation does occur during off-

duty time of the public safety officer being interrogated, the public safety officer shall be compensated for any off-duty time in accordance with regular department procedures, and the public safety officer shall not be released from employment for any work missed.

- (b) The public safety officer under investigation shall be informed prior to the interrogation of the rank, name, and command of the officer in charge of the interrogation, the interrogating officers, and all other persons to be present during the interrogation. All questions directed to the public safety officer under interrogation shall be asked by and through no more than two interrogators at one time.
- (c) The public safety officer under investigation shall be informed of the nature of the investigation prior to any interrogation.
- (e) The employer shall not cause the public safety officer under interrogation to be subjected to visits by the press or news media without his or her express consent nor shall his or her home address or photograph be given to the press or news media without his or her express consent.
- (g) The complete interrogation of a public safety officer may be recorded. If a tape recording is made of the interrogation, the public safety officer shall have access to the tape if any further proceedings are contemplated or prior to any further interrogation at a subsequent time. The public safety officer shall be entitled to a transcribed copy of any notes made by a stenographer or to any reports or complaints made by investigators or other persons, except those which are deemed by the investigating agency to be confidential. No notes or reports that are deemed to be confidential may be entered in the officer's personnel file. The public safety officer being interrogated shall have the right to bring his or her own recording device and record any and all aspects of the interrogation.

- 117. Government Code §3304(a) provides that "No public safety officer shall be subjected to punitive action, or denied promotion, or be threatened with any such treatment, because of the lawful exercise of the rights granted under this chapter, or the exercise of any rights under any existing administrative grievance procedure.
- 118. Government Code §3304(b) provides, in pertinent part, "No punitive action, nor denial of promotion on grounds other than merit, shall be undertaken by any public agency against any public safety officer who has successfully completed the probationary period that may be required by his or her employing agency without providing the public safety officer with an opportunity for administrative appeal."
- 119. Government Code §3304(d) (1) reads "Except as provided in this subdivision and subdivision (g), no punitive action, nor denial of promotion on grounds other than merit, shall be undertaken for any act, omission, or other allegation of misconduct if the investigation of the allegation is not completed within one year of the public agency's discovery by a person authorized to initiate an investigation of the allegation of an act, omission, or other misconduct. This one-year limitation period shall apply only if the act, omission, or other misconduct occurred on or after January 1, 1998. In the event that the public agency determines that discipline may be taken, it shall complete its investigation and notify the public safety officer of its proposed discipline by a Letter of Intent or Notice of Adverse Action articulating the discipline that year, except as provided in paragraph (2). The public agency shall not be required to impose the discipline within that one-year period."
- any comment adverse to his interest entered in his personnel file, or any other file used for any personnel purposes by his employer, without the public safety officer having first read and signed the instrument containing the adverse comment indicating he is aware of such comment, except that such entry may be made if after reading such instrument the public safety officer refuses to sign it. Should a public safety officer refuse to sign, that fact shall be noted on that document, and signed or initialed by such officer.

- 121. Government Code §3306 reads "A public safety officer shall have 30 days within which to file a written response to any adverse comment entered in his personnel file. Such written response shall be attached to, and shall accompany, the adverse comment."
- 122. Government Code §3306.5. provides, in pertinent part, that (a) Every employer shall, at reasonable times and at reasonable intervals, upon the request of a public safety officer, during usual business hours, with no loss of compensation to the officer, permit that officer to inspect personnel files that are used or have been used to determine that officer's qualifications for employment, promotion, additional compensation, or termination or other disciplinary action; (b) Each employer shall keep each public safety officer's personnel file or a true and correct copy thereof, and shall make the file or copy thereof available within a reasonable period of time after a request therefor by the officer."
- 123. Government Code §3309 provides that "No public safety officer shall have his locker, or other space for storage that may be assigned to him searched except in his presence, or with his consent, or unless a valid search warrant has been obtained or where he has been notified that a search will be conducted. This section shall apply only to lockers or other space for storage that are owned or leased by the employing agency.
- 124. Government Code §3309.5(a) provides "It shall be unlawful for any public safety department to deny or refuse to any public safety officer the rights and protections guaranteed to him or her by this chapter."
- 125. Government Code §3309.5 further provides, in pertinent part, "(d) (1) In any case where the superior court finds that a public safety department has violated any of the provisions of this chapter, the court shall render appropriate injunctive or other extraordinary relief to remedy the violation and to prevent future violations of a like r similar nature, including, but not limited to, the granting of a temporary restraining order, preliminary injunction, or permanent injunction prohibiting the public safety

department from taking any punitive action against the public safety officer" and "(e) In addition to the extraordinary relief afforded by this chapter, upon a finding by a superior court that a public safety department, its employees, agents, or assigns, with respect to acts taken within the scope of employment, maliciously violated any provision of this chapter with the intent to injure the public safety officer, the public safety department shall, for each and every violation, be liable for a civil penalty not to exceed twenty-five thousand dollars (\$25,000) to be awarded to the public safety officer whose right or protection was denied and for reasonable attorney's fees as may be determined by the court. If the court so finds, and there is sufficient evidence to establish actual damages suffered by the officer whose right or protection was denied, the public safety department shall also be liable for the amount of the actual damages."

- 126. As described above, Plaintiff Gerry Serrano was the subject of numerous investigations that could result in punitive action. One investigation was conducted by Defendants Carvalho and Motsick after Defendant Ridge complained that Serrano was making false statements about her. Serrano was not told, prior to his interview, that Carvalho would be present, was not informed of the nature of the investigation prior to arriving, was not told, nor afforded the opportunity to record the interview.
- 127. In other administrative investigations conducted under the orders of Defendant Valentin, Serrano was not compensated for his time in the interrogations.
- 128. Defendant Ridge issued punitive action against Serrano and when he sought an administrative appeal and the documents purportedly supporting the punitive action, both requests were denied.
- 129. Defendant Valentin has placed or caused to be placed in Serrano's personnel file and/or files used for personnel purposes adverse comments without affording Serrano the ability to review the documents containing the adverse comments.
- 130. Defendant Valentin has ordered administrative investigations to be conducted well in excess of the one year statute of limitations, and has not provided notice of the investigations or the outcome of the investigations to Serrano.

- 131. Serrano has requested to review documents used for personnel purposes but has been denied the opportunity to do so.
- 132. Serrano has information and believe that his department issued locker and/or other space for storage (including his department issued email storage system) has been searched outside of his presence and/or without his knowledge/consent or valid search warrant.
- 133. Serrano, while acting as the President of the SAPOA, and while off-duty and out of uniform has been prohibited from engaging in political activity.
- 134. Serrano has been threatened with punitive action because of the lawful exercise of the rights granted by Government Code §3300, et seq., and/or exercising rights under existing administrative grievance procedures.
- 135. The duty to obey the laws set forth in Government Code §3300, et seq., is a ministerial duty and is not discretionary. By acting, and failing to act, as set forth above, defendants have violated a ministerial duty. Moreover, the acts and/or omissions of defendants, set forth above, demonstrate that defendants' failure to comply with Government Code §3300, et seq., was illegal as a matter of law under Government Code section 1222, which makes a public officer's "willful omission to perform any duty enjoined by law" a misdemeanor.
- 136. Each and every act listed above, individually or jointly, constitutes a violation of Government Code §3300, et seq., and therefore this court should render all available and proper relief under Government Code §3309.5 to remedy the violations and to prevent future violations of a like or similar nature. Plaintiffs specifically seek a "make whole" remedy.
- 137. For those acts identified in the already filed Government Tort Claim, Plaintiffs further seek all relief afforded under Government Code §3309.5(e).
- 138. The above articulated violations were proximately caused by City's indifference to its employee's violations of the Public Safety Officers Procedural Bill of Rights Act, and the failure to train and control its officers and representatives on the

provisions of this Act. The violations set forth above were proximity caused by the customs, practices, policies and decisions of the defendants.

- 139. Unless this court issues a preliminary and permanent injunction enjoining and restraining defendants, and each of them, and their agents, employees and servants, from ordering, requiring, commanding, or taking any other action that will result in violations of Plaintiffs' rights, Plaintiffs will suffer irreparable harm in that its/his rights, as afforded by Government Code §3300, et seq., will be violated without any remedy being afforded.
- 140. Plaintiffs have attempted, without success, to exhaust any and all administrative remedies afforded to them to deal with these issues, but such efforts are futile as the named defendants are the ones that make the final decisions via any complaints, grievances or other administrative actions. Moreover, pursuant to Government Code §3309.5, Plaintiffs are not required to exhaust administrative remedies.
- 141. Plaintiff requests this court to award damages and attorney fees pursuant to C.C.P. §1090 and 1095.
- 142. In bringing this action, Petitioners have sought enforcement of an important right affecting the public interest which will result in the conferring of a significant benefit upon a large class of persons, to wit, public employees, thereby entitling Petitioners to an award of attorneys' fees pursuant to Code of Civil Procedure §1021.5.
- 143. The actions of defendants, and each of them, were arbitrary and capricious and, therefore, Plaintiff is entitled to recover attorneys' fees pursuant to Government Code §800.

THIRD CAUSE OF ACTION

Against All Defendants

Violation of Constitutional Right to Freedom of Speech

144. Plaintiffs Santa Ana Police Officers Association and Gerry Serrano for a Third Cause of Action against all Defendants for violations of Plaintiffs' right to freedom

of speech and writing, freedom to instruct their representative, freedom to petition government for redress of grievances, and to consult for the common good, re-allege paragraphs 1-143, above, and further allege as follows:

- 145. While the U.S. Constitution grants citizens protections for free speech under the First Amendment to the U.S. Constitution, which are enforced via 42 USC §1983, the California Constitution also protects this right. Article I, Section 2 of the California Constitution states that "[e]very person may freely speak, write and publish his or her sentiments on all subjects, being responsible for the abuse of this right. . . ." Article I, Section 3 of the California Constitution states "[T]he people have the right to instruct their representatives, petition government for redress of grievances, and assemble freely to consult for the common good.
- 146. Defendants, and each of them, have engaged in acts and/or omissions to violate Plaintiffs right to freedom to speak, write and publish their sentiments, and/or their ability to petition government for redress of grievances, assemble and to consult for the common good.
- 147. The duty to obey the laws set forth in state and federal laws is a ministerial duty and is not discretionary. By acting, and failing to act, as set forth above, defendants have violated a ministerial duty. Moreover, the acts and/or omissions of defendants, set forth above, demonstrate that defendants' failure to comply with the California Constitution wherein it enjoins certain acts; therefore, defendants actions were illegal as a matter of law under Government Code section 1222, which makes a public officer's "willful omission to perform any duty enjoined by law" a misdemeanor.
- 148. Each and every act listed above, individually or jointly, constitutes a violation of Plaintiffs' speech rights and/or the California Constitution and therefore this court should render all available and proper relief to remedy the violations and to prevent future violations of a like or similar nature. Plaintiffs specifically seek a "make whole" remedy.
 - 149. For those acts identified in the already filed Government Tort Claim,

Plaintiffs further seek all available monetary damages and statutory penalties. For those acts not yet included in a filed and/or acted upon Government Tort Claim, Plaintiffs seek injunctive and/or mandamus remedies.

- 150. The above articulated violations were proximately caused by City's deliberate indifference to its employees' violations law, and the failure to train and control its officers and representatives on the provisions of law referenced above. The violations set forth above were proximity caused by the customs, practices, policies and decisions of the defendants.
- 151. Unless this court issues a preliminary and permanent injunction enjoining and restraining defendants, and each of them, and their agents, employees and servants, from ordering, requiring, commanding, or taking any other action that will result in violations of Plaintiffs' rights, Plaintiffs will suffer irreparable harm in that its/his rights will be violated without any remedy being afforded.
- 152. Plaintiffs have attempted, without success, to exhaust any and all administrative remedies afforded to them to deal with these issues, but such efforts are futile as the named defendants are the ones that make the final decisions via any complaints, grievances or other administrative actions.
- 153. Plaintiffs request this court to award damages and attorney fees as provided by law, including pursuant to C.C.P. §1090 and 1095.
- 154. In bringing this action, Petitioners have sought enforcement of an important right affecting the public interest which will result in the conferring of a significant benefit upon a large class of persons, to wit, public employees, thereby entitling Petitioners to an award of attorneys' fees pursuant to Code of Civil Procedure §1021.5.
- 155. The actions of defendants, and each of them, were arbitrary and capricious and, therefore, Plaintiff is entitled to recover attorneys' fees pursuant to Government Code §800.

FOURTH CAUSE OF ACTION

Against All Defendants

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Violation of Labor Code §1101-1102.5

- 156. Plaintiffs Santa Ana Police Officers Association and Gerry Serrano for a Fourth Cause of Action against all Defendants for violation of provisions of the Labor Code re-alleges paragraphs 1-95, above, and further allege as follows:
- 157. Labor Code section 1101 provides, in pertinent part, that no employer shall make, adopt, or enforce any rule, regulation, or policy: (a) Forbidding or preventing employees from engaging or participating in politics...(b) Controlling or directing, or tending to control or direct the political activities or affiliations of employees.
- 158. Labor Code §1102 provides "No employer shall coerce or influence or attempt to coerce or influence his employees through or by means of threat of discharge or loss of employment to adopt or follow or refrain from adopting or following any particular course or line of political action or political activity.
- 159. Labor Code §1102.5 provides that (a) An employer, or any person acting on behalf of the employer, shall not make, adopt, or enforce any rule, regulation, or policy preventing an employee from disclosing information to a government or law enforcement agency, to a person with authority over the employee, or to another employee who has authority to investigate, discover, or correct the violation or noncompliance, or from providing information to, or testifying before, any public body conducting an investigation, hearing, or inquiry, if the employee has reasonable cause to believe that the information discloses a violation of state or federal statute, or a violation of or noncompliance with a local, state, or federal rule or regulation, regardless of whether disclosing the information is part of the employee's job duties. (b) An employer, or any person acting on behalf of the employer, shall not retaliate against an employee for disclosing information, or because the employer believes that the employee disclosed or may disclose information, to a government or law enforcement agency, to a person with authority over the employee or another employee who has the authority to investigate, discover, or correct the violation or noncompliance, or for providing information to, or testifying before, any public body conducting an

 investigation, hearing, or inquiry, if the employee has reasonable cause to believe that the information discloses a violation of state or federal statute, or a violation of or noncompliance with a local, state, or federal rule or regulation, regardless of whether disclosing the information is part of the employee's job duties.

- 160. Sections 1101 and 1102 protect "the fundamental right of employees in general to engage in political activity without interference by employers." (*Gay Law Students Assn.*, 24 Cal.3d at 487 (quoting *Fort v. Civil Service Commission* (1964) 61 Cal.2d 331, 335).)
- 161. As shown by the facts pled above, Defendants, and each of them, have engaged in acts and/or omissions that violated Labor Code §§1101 and/or 1102 to the detriment of Plaintiff Serrano, Plaintiff SAPOA, and those members of the SAPOA that support the SAPOA's actions.
- 162. Defendants, and each of them, have engaged in retaliation against both Plaintiffs for disclosing information, or because the employer believed that the employee disclosed or may disclose information, to a government or law enforcement agency, to a person with authority over the employee or another employee who has the authority to investigate, discover, or correct the violation or noncompliance, or for providing information to, or testifying before, any public body conducting an investigation, hearing, or inquiry, wherein the employee had reasonable cause to believe that the information disclosed a violation of state or federal statute, or a violation of or noncompliance with a local, state, or federal rule or regulation.
- 163. As a proximate result of Defendants willful, knowing and intentional violations of the Labor Code sections referenced above, Plaintiff Serrano has suffered and continues to suffer substantial losses in earnings and/or other employment benefits. As a legal result of the conduct of Defendants, and each of them, Plaintiff has suffered and will continue to suffer distress, suffering, anguish, fright, nervousness, grief, anxiety, worry, shame, mortification, injured feelings, shock, humiliation and indignity, as well as other unpleasant reactions, damages to reputation, and other non-

economic damages, in a sum to be ascertained according to proof. Said damages are of the type that any person would suffer as result of the illegal and wrongful conduct of Defendants; Plaintiff does not claim that he has suffered any psychiatric illness as a result of the conduct of Defendants. Plaintiff Serrano further seeks to recover all wages and benefits that Plaintiff would have earned if not discriminated against, retaliated against, or unlawfully harmed in amount to be proven at trial.

- 164. Plaintiff SAPOA has incurred damages in the form of attorney fees, costs and nominal damages because of Defendants' violations of the Labor Code section cited above.
- 165. The duty to obey the Labor Code sections set forth above is a ministerial duty and is not discretionary. By acting, and failing to act, as set forth above, defendants have violated a ministerial duty. Moreover, the acts and/or omissions of defendants, set forth above, demonstrate that defendants' failure to comply with the California Constitution wherein it enjoins certain acts; therefore, defendants actions were illegal as a matter of law under Government Code section 1222, which makes a public officer's "willful omission to perform any duty enjoined by law" a misdemeanor.
- 166. The acts listed above, individually or jointly, constitute a violation of Plaintiffs' rights under the Labor Code and therefore this court should render all available and proper relief to remedy the violations and to prevent future violations of a like or similar nature. Plaintiffs specifically seek a "make whole" remedy.
- 167. For those acts identified in the already filed Government Tort Claim, Plaintiffs seek all available monetary damages and statutory penalties. For those acts not yet included in a filed and/or acted upon Government Tort Claim, Plaintiffs seek injunctive and/or mandamus remedies. Plaintiffs are in the process of satisfying the Government Tort Claim requirement for those acts or omissions that were learned of and/or took place after the initial Tort Claim was filed and rejected; upon completion of that process, Plaintiffs will seek leave to amend the complaint to seek damages and/or civil penalties for the additional acts that recently occurred or were learned of.

168. The above articulated violations were proximately caused by City's deliberate indifference to its employees' violations law, and the failure to train and control its officers and representatives on the provisions of law referenced above. The violations set forth above were proximity caused by the customs, practices, policies and decisions of the defendants.

- 169. Unless this court issues a preliminary and permanent injunction enjoining and restraining defendants, and each of them, and their agents, employees and servants, from ordering, requiring, commanding, or taking any other action that will result in violations of Plaintiffs' rights, Plaintiffs will suffer irreparable harm in that its/his rights will be violated without any remedy being afforded.
- 170. Plaintiffs have attempted, without success, to exhaust any and all administrative remedies afforded to them to deal with these issues, but such efforts are futile as the named defendants are the ones that make the final decisions via any complaints, grievances or other administrative actions.
- 171. Plaintiff requests this court to award damages and attorney fees as provided by law, including pursuant to C.C.P. §1090 and 1095.
- 172. In bringing this action, Plaintiffs have sought enforcement of an important right affecting the public interest which will result in the conferring of a significant benefit upon a large class of persons, to wit, public employees, thereby entitling Petitioners to an award of attorneys' fees pursuant to Code of Civil Procedure §1021 .5.
- 173. The actions of defendants, and each of them, were arbitrary and capricious and, therefore, Plaintiff is entitled to recover attorneys' fees pursuant to Government Code §800.

FIFTH CAUSE OF ACTION

Against City, Police Department, Valentin, Ridge and Carvalho

Violation of Penal Code §§832.5-832.8/Evidence Code §1043-1046

174. Plaintiffs Santa Ana Police Officers Association and Gerry Serrano for a Fifth Cause of Action against all Defendants for violations of Penal Code §§832.5-832.8

and/or Evidence Code §§1043-1046 re-alleges paragraphs 1-95, above, and further allege as follows:

- 175. Penal Code 832.5(a) (1) provides "Each department or agency in this state that employs peace officers shall establish a procedure to investigate complaints by members of the public against the personnel of these departments or agencies, and shall make a written description of the procedure available to the public."

 176.Penal Code §832.7(f) (1) mandates that "The department or agency shall provide written notification to the complaining party of the disposition of the complaint within 30 days of the disposition."
- 177. The City of Santa Ana and Santa Ana Police Department have established and published procedures for receiving and investigating complaints. The established procedures state that complaints will investigated and the party submitting the complaint will be notified of the results by mail.
- 178. The procedure for addressing citizen complaints that the department has established and published obligated the department to conduct an investigation into the allegations of the complaint that was sufficient to allow a decision-maker make one of four possible findings, and the procedure obligated the Chief of Police to make one of those findings with respect to each allegation of misconduct. Defendants did not comply with these obligations and Plaintiffs are entitled to a writ of mandate compelling defendants to perform their ministerial duty to satisfy the obligations imposed by the department's published procedure. (See *Galzinski v. Somers*, (2016) 2 Cal.App.5th 1164).
- 179. Plaintiffs filed complaints and requests for investigations and Defendants failed to either investigate the allegations of misconduct (which were also violations of state law and possible misdemeanor offenses) and/or refused to notify Plaintiff SAPOA of the outcome of the investigation.
- 180. Defendants had a ministerial duty to investigate the SAPOA's and/or Serrano's citizen's complaint and to render a finding on that complaint in compliance

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with the complaint procedure the department established and made public pursuant to subdivision (a)(1) of Penal Code section 832.5. (See *Gregory v. State Bd. of Control* (1999) 73 Cal. App. 4th 584 ('[a] public entity has a ministerial duty to comply with its own rules and regulations where they are valid and unambiguous); Pozar v. Department of Transportation (1983) 145 Cal.App.3d 269 (a writ of mandate may be issued to compel a public agency to follow its own internal procedures.).

- 181. A writ of mandate may be issued by any court to any inferior tribunal, corporation, board, or person, to compel the performance of an act which the law specially enjoins, as a duty resulting from an office, trust, or station." (Code Civ. Proc., § 1085, subd. (a).) Indeed, "[t]he writ must be issued in all cases where there is not a plain, speedy, and adequate remedy, in the ordinary course of lawupon the verified petition of the party beneficially interested." (Id., § 1086.) In essence, "[m]andamus lies to compel the performance of a clear, present, and ministerial duty where the petitioner has a beneficial right to performance of that duty." (Carrancho v. California Air Resources Board (2003) 111 Cal.App.4th 1255 1265) "A duty is ministerial when it is the doing of a thing unqualifiedly required." (Redwood Coast Watersheds Alliance v. State Bd. of Forestry & Fire Protection (1999) 70 Cal. App. 4th 962, 970).
- 182. Plaintiffs seek a writ of mandate commanding Defendants to investigate Plaintiff's complaint regarding the release of the confidential information and to inform Plaintiff of the outcome of that investigation. Plaintiff further seeks an order of the court mandating that Defendants, and each of them, fully investigate any and all complaints made to the City of Santa Ana/Santa Ana Police Department regarding the misconduct of police department employees/officials.
- 183. Furthermore, Penal Code §832.5-832.8 requires Defendants to maintain as confidential peace officer personnel files/information. The only manner in which the information can be released to third parties is through compliance with Evidence Code §§1043-1046.
 - 184. Plaintiff Serrano was issued punitive action by Defendant Ridge, and then

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Defendant Ridge and/or Carvalho released copies of the punitive action to elected Council members and media sources without complying with the legal requirements set forth above.

- 185. The duty to obey the laws set forth in Penal Code § §832.5-832.8 and/or Evidence Code §§1043-1046, is a ministerial duty and is not discretionary. By acting, and failing to act, as set forth above, defendants have violated a ministerial duty. Moreover, the acts and/or omissions of defendants, set forth above, demonstrate that defendants' failure to comply with Penal Code §§832.5-832.8 and/or Evidence Code §1043-1046 was illegal as a matter of law under Government Code section 1222, which makes a public officer's "willful omission to perform any duty enjoined by law" a misdemeanor.
- 186. As a result of Defendants' unlawful action, Plaintiff Serrano has suffered and will continue to suffer distress, suffering, anguish, fright, nervousness, grief, anxiety, worry, shame, mortification, injured feelings, shock, humiliation and indignity, damages to reputation, and other non-economic damages, in a sum to be ascertained according to proof. Said damages are of the type that any person would suffer as result of the illegal and wrongful conduct of Defendants; Plaintiff does not claim that he has suffered any psychiatric illness as a result of the conduct of Defendants.
- 187. Plaintiffs have no plain, speedy or adequate remedy under the law. Plaintiffs have attempted to exhaust all administrative remedies to redress the violation of their rights.
- 188. Plaintiffs request this court to award ancillary damages pursuant to C.C.P. §1090 and 1095.
- 189. The actions of defendants, and each of them, were arbitrary and capricious and, therefore, Plaintiffs are entitled to recover attorneys' fees pursuant to Government Code §800.
- 190. The success of Plaintiffs in this action will result in the enforcement of an important right affecting the public interest in that a significant benefit will be conferred

on a large class of persons, that is, public employees, and the necessity and financial burden of private enforcement of said benefit are such as to make appropriate the award of attorney fees pursuant to California Code of Civil Procedure §1021.5.

SIXTH CAUSE OF ACTION

(Violation of FEHA (Government Code § 12900, et seq.)

Retaliation for Engaging in Protected Activity

(Against City of Santa Ana/Santa Ana Police Department)

- 191. The allegations set forth in paragraphs 1 through 190 are re-alleged and incorporated herein by reference.
- 192. Plaintiffs filed complaints with the City of Santa Ana, via Defendant Ridge and/or Motsick regarding allegations of gender discrimination and/or harassment. Furthermore, Defendants Ridge, Motsick and Carvalho believed that Plaintiffs had or would file complaints against Ridge for allegations of sexual harassment. In retaliations for Plaintiffs filing complaints, and/or the fear that additional complaints would be made, defendants engaged in actions such as issuing punitive action, causing Plaintiff Serrano to be subject to improper investigations, placed on administrative leave, and/or to implement other adverse employment action against Plaintiff Serrano.
- 193. Plaintiffs complained to Defendants about the inappropriate actions (discrimination, harassment and/or retaliation), but nothing was done and the retaliation continued unabated. On the basis of the above, Plaintiffs believe and allege that Defendants retaliated against them for their complaints of gender discrimination, sexual harassment, and/or retaliation.
- 194. Plaintiffs reporting of unlawful actions were motivating factors in Defendants' decision not to implement adverse employment actions against Plaintiff Serrano.
- 195. Defendants' conduct, as alleged, violated the Fair Employment and Housing Act, Government Code section 12900, et seq., and Defendants committed unlawful employment practices.

196. As a proximate result of Defendants' willful, knowing, and intentional discrimination/harassment/retaliation against Plaintiff, Plaintiff has sustained and continues to sustain damages, humiliation, distress, pain and anguish, all to his damage in a sum according to proof.

- 197. Plaintiffs have incurred and continues to incur legal expenses and attorneys' fees. Pursuant to Government Code section 12965(b), plaintiffs are entitled to recover reasonable attorneys' fees and costs (including expert costs) in an amount according to proof.
- 198. Plaintiffs further request that the Court render appropriate injunctive or other extraordinary relief to remedy these violations and to prevent future violations of a like or similar nature, including, but not limited to, the granting of a permanent injunction requiring the Defendants, upon receiving notification of conduct which may violate the California Department of Fair Employment and Housing regulations or California whistleblower statutes, to promptly conduct a fair and thorough investigation into the allegations and not allow retaliatory actions to be taken against the employees.
- 199. Plaintiff requests this court to award ancillary damages pursuant to C.C.P. §1090 and 1095.
- 200. The actions of defendants, and each of them, were arbitrary and capricious and, therefore, Plaintiff is entitled to recover attorneys' fees pursuant to Government Code §800.
- 201. The success of Plaintiff in this action will result in the enforcement of an important right affecting the public interest in that a significant benefit will be conferred on a large class of persons, that is, public employees, and the necessity and financial burden of private enforcement of said benefit are such as to make appropriate the award of attorney fees pursuant to California Code of Civil Procedure §1021.5
- 202. Plaintiff obtained a Right to Sue letter from the DFEH, and served the same on defendants via the City Clerk's office.

WHEREFORE, Plaintiff prays for judgment against Defendants and each of them

as follows:

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FIRST CAUSE OF ACTION

- 1. Any and all appropriate injunctive or other extraordinary relief afforded under Government Code §3500, et seq., to remedy the violation and to prevent future violations of a like or similar nature, including, but not limited to, the granting of a temporary restraining order, preliminary injunction, or permanent injunction prohibiting Defendants, and each of them, and their agents, representatives, employees, servants and/or investigators from violating Government Code §3500, et seq.
- 2. For those matters already identified in Plaintiffs' Government Tort Claims, any and all damages and/or civil penalties afforded under the law.

SECOND CAUSE OF ACTION

- 3. Any and all appropriate injunctive or other extraordinary relief afforded under Government Code §3309.5(d) to remedy the violation and to prevent future violations of a like or similar nature.
- 4. For those matters already identified in Plaintiffs' Government Tort Claims, any and all damages and/or civil penalties afforded under the law.

THIRD CAUSE OF ACTION

- 5. Any and all appropriate injunctive or other extraordinary relief afforded under the law to remedy the violation and to prevent future violations of a like or similar nature.
- 6. For those matters already identified in Plaintiffs' Government Tort Claims, any and all damages and/or civil penalties afforded under the law.

FOURTH CAUSE OF ACTION

- 7. Any and all appropriate injunctive or other extraordinary relief afforded under the law to remedy the violation and to prevent future violations of a like or similar nature.
- 8. For those matters already identified in Plaintiffs' Government Tort Claims, any and all damages and/or civil penalties afforded under the law.

FIFTH CAUSE OF ACTION

- 9. A declaration of the Court that the Defendants violated Penal Code §832.5-832.7 and/or Evidence Code §§1043-1046 and that Plaintiffs are entitled to the full relief afforded under Penal Code §832.5-832.7 and/or Evidence Code §§1043-1046.
- 10. Any and all appropriate injunctive or other extraordinary relief afforded under the law to remedy the violation and to prevent future violations of a like or similar nature.
- 11. For those matters already identified in Plaintiffs' Government Tort Claims, any and all damages and/or civil penalties afforded under the law.

SIXTH CAUSE OF ACTION

- 12. Any and all appropriate injunctive or other extraordinary relief afforded under the law to remedy the violation and to prevent future violations of a like or similar nature.
- 13. For those matters already identified in Plaintiffs' Government Tort Claims, any and all damages and/or civil penalties afforded under the law.

ALL CAUSES OF ACTION

- 14. An award ancillary damages pursuant to C.C.P. §1090 and 1095.
- 15. For all matters covered by Plaintiffs' Government Tort Claim(s), all damages which the Plaintiffs have sustained as a result of Defendants' conduct, including general damages for pain, suffering, distress, and special damages for lost compensation, including back, front pay, job benefits that he would have received but for the discriminatory practices of Defendants, damages for anguish, fright, nervousness, grief, anxiety, worry, shame, mortification, injured feelings, shock, humiliation and indignity, as well as other unpleasant physical, mental, and emotional reactions ordinarily to be expected, damages to reputation, and other non-economic damages, to the extent permitted by law and in a sum to be ascertained according to proof;
- 16. For all matters covered by Plaintiffs' Government Tort Claim(s), other actual, consequential, and/or incidental damages, and/or statutory penalties in a sum to be

1	ascertained according to proof;					
2	17. Attorneys' fees pursuant to Government Code §800.					
3	18. Attorney fees pursuant to California Code of Civil Procedure §1021.5					
4	19. Attorney fees as provided by any other law and/or statutes					
5	20. That Defendants takes nothing by virtue of this action;					
6	21. For cost of suit and attorney's fees incurred herein; and					
7	22. For such other and further relief as the Court may deem just and proper/					
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9	DATED: November, 2021 COREY W. GLAVE, ATTORNEY AT LAW					
10	By: Corey W. Glave					
11	Attorneys for Plaintiffs					
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VERIFICATION

The undersigned declares as follows:

I am the attorney of record for all plaintiffs in this action. I am verifying this Complaint on the basis that all named plaintiffs are absent from the county where I have my office. I have read the foregoing COMPLAINT, and know the contents thereof. The contents are true, except as to the matters which are therein stated on information or belief, and as to those matters I believe them to be true and Plaintiffs are acting in good faith in bringing forward such allegations.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.

131	Coley Glave		
COR	REY GLAVE		